fulfilment of the conditions regarding the trade-marts; the boundary laid down in the Convention of 1890 was to be recognized; the two Sikkim-British subjects who had been captured in 1903 were to be released; fortifications were to be demolished.

In amplification and explanation of these telegraphic instructions the Secretary of State, on August 5, addressed to the Government of India a despatch,* setting forth the deliberate policy of His Majesty's Government. They had to consider the question, not as a local one concerning India and Tibet alone, but from the wider point of view of the relations of Great Britain to other Powers, both European and Asiatic, and as involving the status of a dependency of the Chinese Empire. Formerly European nations and their interests were, in the main, far removed from the scope of Indian policy, and the relations of India with the States on her borders rarely involved any European complications; but the effect of Indian policy in relation to Afghanistan, Siam, Tibet, or any other dependency of the Chinese Empire was now liable to be felt throughout Europe. This immediate responsibility towards Europe, which Indian policy nowadays imposed on this country, necessarily involved its correlative, and the course of affairs on the Indian frontiers could not be decided without reference to Imperial exigencies elsewhere.

His Majesty's Government had also been consistently averse to any policy in Tibet which would tend to throw on the British Empire an additional burden. The great increase to our responsibilities, however necessary, which recent additions to the Empire had involved, made it obvious that it would be imprudent further to enlarge them except upon the strongest ground. In military and naval matters the resources of Great Britain and India must be considered together. India had from time to time given effective and ready help in the defence of British interests and British Colonies. On the other hand, it had to be remembered that the British army largely existed in order to defend India, and every new obligation undertaken by India was as much a charge upon the

^{*} Blue-book, III., p. 45.